STATE OF WASHINGTON

BEFORE THE PUBLIC EMPLOYMENT RELATIONS COMMISSION

CITY OF CHELAN,)
	Employer.)
BETH ZEMBAL,)) CASE 13452-U-97-3285
	Complainant,) DECISION 6266 - PECB
vs)
AFSCME, LOCAL	L 846 CC,	ORDER OF DISMISSAL
	Respondent.))

The complaint charging unfair labor practices filed in the above-captioned matter on October 6, 1997, was considered by the Executive Director under WAC 391-45-110. A deficiency notice issued on December 8, 1997, pointed out problems with the complaint and gave the complainant a 14-day period in which to amend or face dismissal. Nothing further was received from the complainant.

DISCUSSION:

On its face, this complaint suggested that the union negotiated a wage increase which benefitted union members over bargaining unit employees who were not union members. Such allegations would state a cause of action, but documents filed in support of the complaint

At that stage of the proceedings, all of the facts alleged in the complaint were assumed to be true and provable. The question at hand was whether, as a matter of law, the complaint stated a claim for relief available through unfair labor practice proceedings before the Public Employment Relations Commission.

raised a serious question as to whether **bargaining unit members** were favored over employees outside of the bargaining unit. These conflicting interpretations were pointed out to the complainant in the deficiency notice.

A union does not owe a duty of fair representation to employees outside of the bargaining unit it represents, and such employees have no cause of action against a union that is successful in negotiating wage increases greater than are unilaterally granted by the employer to its non-represented employees. The Executive Director is not at liberty to fill in gaps or make leaps of logic, but neither is he compelled to ignore internal inconsistencies in a complaint. In the absence of any explanation in response to the deficiency notice, this complaint fails to state a cause of action.

NOW, THEREFORE, it is

ORDERED

The complaint charging unfair labor practices in this matter is DISMISSED for failure to state a cause of action.

Issued at Olympia, Washington, this <u>16th</u> day of April, 1998.

PUBLIC EMPLOYMENT RELATIONS COMMISSION

MARVIN L. SCHURKE, Executive Director

This order may be appealed by filing a petition for review with the Commission pursuant to WAC 391-45-350.